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NSCE-00 SSO-00 USIE-00 INRE-00 EB-07 COME-00 /060 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 5152

INFO USMISSION USBERLIN IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY BERLIN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

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EUR/CE FOR OPENING OF BUSINESS

E.O. 11652: GDS

TAGS: PGOV, PFOR, GW, GE, WB

SUBJECT: INNER-GERMAN TRANSIT NEGOTIATIONS: FORMALITIES FOR CONCLUDING AGREEMENTS

REF: A. BONN 20373 (NOTAL); B. BONN 20315 (NOTAL)

BEGIN SUMMARY. THIS MESSAGE DESCRIBES, IN SUMMARY FORM, THE VARIOUS DOCUMENTS AND STATEMENTS WHICH WILL BE USED BY GDR, FRG, AND SENAT OFFICIALS TO BRING TO A CONCLUSION --POSSIBLY ON DECEMBER 18--THE CURRENT ROUND OF NEGOTIATIONS ON TRANSIT IMPROVEMENTS. END SUMMARY.

1. AS REPORTED REFTEL A, THE INNER-GERMAN TRANSIT NEGOTIATIONS HAVE MOVED INTO THEIR FINAL STAGE AND THE CHANCELLOR HOPES TO BE ABLE TO WRAP UP THE AGREEMENTS AS EARLY AS DECEMBER 18.

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2. IN RECENT WEEKS THE FRG REP IN THE BONN GROUO HAS

PROVIDED DRAFT PROPOSALS AND COUNTER-PROBOSALS FOR EXPRESSING THE AGREEMENT ON ONE OR ANOTHER PORTION OF THE PACKAGE. IN THE LAST FEW DAYS, THE NEGOTIATIONS HAVE PICKED UP MOMENTUM AND THE ALLIES HAVE NOW FOR THE FIRST TIME BEEN GIVEN A LOOK AT THE ENTIRE PACKAGE.

3. DETAILS OF THE SUBSTANCE OF THE

AGREEMENTS TO BE REACHED WERE PROVIDED BY FRG FONOFF POLITICAL DIRECTOR VAN WELL AT THE OUADRIPARTITE MINISTERIAL MEETING IN BRUSSELS ON DECEMBER 12. ON MONDAY, DECEMBER L5, THE FONOFF GAVE THE ALLIED REPS A PACKAGE OF SOME ELEVEN DOCUMENTS WHICH WOULD BE USED TO CONCLUDE THE AGREEMENT, BUT WITH NO INFORMATION ON THE PRECISE STATUS OF THOSE DOCUMENTS. THE ORIGINAL FRG REQUEST WAS THAT THOSE DOCUMENTS, TEXTS OF WHICH WERE REPORTED IN REFTEL B, BE DISCUSSED IN THE BONN GROUP ON DECEMBER 16. ON DECEMBER 16, HOWEVER, THE FRG ASKED THAT THAT MEETING BE POSTPONED UNTIL DECEMBER 18. IN AGREEING TO THE POSTPONEMENT, ALLIED REPS POINTED OUT THAT THEIR PRELIMINARY STUDY OF THE DOCUMENTS HAD RAISED VARIOUS QUESTIONS, INCLUDING A BASIC ONE CONCERNING FRG INTENTIONS WITH REGARD TO EXTENSION OF THE AGREEMENTS TO BERLIN.

- 4. DURING THE AFTERNOON OF DECEMBER 16 WIRE SERVICES BEGAN TO REPORT THAT SIGNATURE OF THE NEW AGREEMENTS SEEMED IMMINENT. AT 5:00 P.M. WE RECEIVED A NEW AND EXPANDED PACKAGE OF DOCUMENTS BY COURIER FROM THE FOREIGN OFFICE, AND IT WAS THAT PACKAGE ON WHICH GEHLHOFF, AT THE MEETING WHICH HE CALLED WITH THE ALLIED AMBASSADORS A FEW HOURS LATER (REPORTED REFTEL A), SOUGHT EARLY ALLIED CONCURRENCE.
- 5. FOLLOWING IS A SUMMARY DESCRIPTION OF THE VARIOUS NOTES, MESSAGES, AND DECLARATIONS WHICH COLLECTIVELY WILL CONSTITUTE THE NEW AGREEMENTS:
 - A. LUMP-SUM PAYMENT
- -- REPRESENTATIVES OF THE FRG AND THE GDR WILL SIGN A PROTOCOL ESTABLISHING THE AMOUNT OF THE LUMP-SUM CONFIDENTIAL.

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PAYMENT FOR THE YEARS 1976-79, AS PROVIDED FOR BY ART. 18 OF THE TRANSIT TRAFFIC AGREEMENT (TTA). THIS PROTOCOL IS THE ONLY DOCUMENT IN THE ENTIRE PACKAGE WHICH BOTH PARTIES WILL SIGN. APPENDED IS A PROTOCOL NOTE ON METHOD OF COMPUTATION OF THE LUMP-SUM PAYMENT.

- B. AUTOBAHN WORK
 - -- IN AN EXCHANGE OF LETTERS' SCHLIMPER (GDR

TRANSIT MINISTRY) WILL INFORM GAUS OF GDR READINESS TO RECONSTRUCT THE BERLIN-HELMSTEDT AUTOBAHN AND EXPAND THE BERLIN RING TO SIX LANES, AND GAUS WILL INFORM SCHLIMPER OF THE AMOUNT THE FRG WILL PAY FOR THIS WORK. TEXTS OF THESE LETTERS IN THE REVISED PACKAGE ARE THE SAME AS DOCUMENTS NO. L AND 2, REFTEL B. GAUS' LETTER OF REPLY OPENS WITH A REFERENCE TO THE TTA, AND SCHLIM-

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PER WILL MAKE AN ORAL DECLARATION THAT THE VIEWS OF THE GDR CONCERNING THE TTA ARE KNOWN AND THERE IS NOTHINQ TO ADD.

-- IN A SECOND ORAL DECLARATION, SCHLIMPER WILL STATE THAT, IN CONNECTION WITH THE AUTOBAHN PROJECTS, THE GDR WILL PURCHASE CONSTRUCTION MACHINERY FROM THE FRG IN THE VALUE OF DM 56 MILLION WITHIN THE FRAMEWORK OF INTER-ZONAL TRADE.

- -- ATTACHED TO THE SCHLIMPER-GAUS LETTERS IS A SIX-PAGE LISTING OF TECHNICAL SPECIFICATIONS FOR THE AUTOBAHN RECONSTRUCTION AND EXPANSION WORK.
 - C. STAAKEN CROSSING POINT AND NEW RAIL STOPS.
- -- NIER (GDR DEPUTY FOREIGN MINISTER) WILL GIVE GAUS A WRITTEN NOTIFICATION CONCERNING THE OPENING CONFIDENTIAL

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OF STAAKEN TO RAIL PASSENGER TRAFFIC AND THE INSTITUTION OF TRAFFIC STOPS AT WANNSEE, CHARLOTTENBURG, AND SPANDAU (SAME TEXT AS DOCUMENT NO. 3, REFTEL B).

- -- MITDANK OF THE GDR FOREIGN MINISTRY WILL GIVE AN IDENTICAL NOTIFICATION TO THE SENATOR FOR HOUSING AND CONSTRUCTION (SAME TEXT AS DOCUMENT NO. 4, REFTEL B).
- -- NIER WILL MAKE AN ORAL DECLARATION TO GAUS THAT, IN CONNECTION WITH THE STAAKEN OPENING AND THE INSTITUTION OF ADDITIONAL STOPS IN WEST BERLIN, THE "APPROPRIATE AUTHORITIES OF THE GDR" WILL PUBLISH NOTICES IN WEST BERLIN, AND CONCLUDE CONSTRUCTION CONTRACTS WITH THE APPROPRIATE CONSTRUCTION FIRMS; DATES AND MECHANICS OF PAYMENT OF THE DM 51 MILLION COST ARE SPECIFIED. ATTACHED TO THE DOCUMENT CONTAININQ THE TEXT OF THE NIER DECLARATION IS AN ELEVEN-PAGE LISTING OF THE WORK REQUIRED FOR MAKING THE TRACKS, STATIONS, AND EQUIPMENT OPERATIONAL AND OF THE COST BREAKDOWN.
- -- MITDANK WILL GIVE A "NOTIFICATION" TO THE SENATOR FOR HOUSING AND CONSTRUCTION IDENTICAL IN WORDING TO THE "ORAL DECLARATION" FROM NIER TO GAUS.
- -- THE GDR TRANSIT MINISTRY WILL INVITE THE FRG FEDERAL RAILWAYS TO RESUME SCHEDULINQ NEGOTIATIONS IN BERLIN JANUARY 7 9 1976, AND WILL STATE THAT THE GDR WILL ANNOUNCE ITS READINESS IN THOSE NEGOTIATIONS TO INSTITUTE THE THREE ADDITIONAL STOPS. (SAME TEXT AS DOCUMENT NO. 5, REFTEL B, BUT WITH DATE OF MEETING INSERTED.)
 - D. TELTOW CANAL
- -- LEKUTAT OF THE SENAT WILL INFORM SCHLIMPER BY LETTER THAT THE SENAT IS READY TO INITIATE DISCUSSIONS ON QUESTIONS CONCERNING THE TELTOW CANAL ON DECEMBER 22,

1975. (SAME TEXT AS DOCUMENT NO. 7, REFTEL B, BUT WITH
DATE INSERTED.)
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E. BERLIN-HAMBURG AUTOBAHN

-- SCHLIMPER WILL INFORM GAUS IN A WRITTEN

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DECLARATION OF GDR READINESS TO CONDUCT NEGOTIATIONS IN 1978 ON THE CONSTRUCTION OF A BERLIN-HAMBURG AUTOBAHN, WITH THE GOAL OF BEGINNING CONSTRUCTION IN 1980 AND PROVIDING ACCESS TO THE FUTURE AUTOBAHN FROM THE NORTHERN

PART OF BERLIN (WEST). (SAME TEXT AS DOCUMENT NO. 8, REFTEL B.)

- F. NEW CROSSING POINT IN NORTHERN PART OF WEST BERLIN
- -- MITDANK WILL INFORM KUNZE BY LETTER (SAME TEXT AS DOCUMENT NO. 9, REFTEL B, BUT WITH DIFFERENT ADDRESSEE AND SIGNER) OF THE READINESS OF THE GDR, ON THE BASIS OF THE SENAT-GDR VISITOR TRAFFIC ARRANGEMENT OF DECEMBER 20, 1971, TO OPEN A BORDER-CROSSING POINT "IN A NORTHERLY DIRECTION".
- -- KUNZE WILL ACKNOWLEDGE THE ABOVE BY LETTER CONFIDENTIAL

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TO MITDANK (SAME TEXT AS DOCUMENT NO. 10, REFTEL B).

-- MITDANK WILL MAKE AN ORAL DECLARATION TO KUNZE THAT THE NORTHERN CROSSINQ POINT WILL BE AVAILABLE FOR TRAVEL AND VISITOR TRAFFIC FROM BERLIN (WEST), FOR GOODS TRAFFIC TO THE GDR, AND FOR TRANSIT TRAFFIC TO THIRD COUNTRIES, THAT THE NEW CROSSING POINT WILL BE OPENED BY SPRING OF 1976, AND THAT THE NECESSARY PREPARATORY TALKS BETWEEN THE GDR AND THE SENAT WILL BE STARTED IN GOOD TIME (SAME TEXT AS DOCUMENT NO. LL, REFTEL B).

-- NIER WILL GIVE A NOTIFICATION TO GAUS, STATING THAT THE NEW CROSSING POINT IN THE NORTH WILL BE AVAILABLE FOR GOODS TRAFFIC TO THE GDR AND TRANSIT TRAFFIC TO THIRD COUNTRIES. HILLENBRAND

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